

Aligning & targeting spatial investment: Exploring assumptions, accomplishments & challenges

15th International Winelands Conference:
Governance of Transitions in a Complex World
30 March - 1 April 2016, Stellenbosch

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Background

- The CSIR Built Environment was commissioned by the SACN and CoGTA, to support the upcoming Urbanisation Review
- Purpose of the study was to find **evidence** of spatial (mis)alignment in three cities under pressure for development and where coordinated and strategic investment is critical
 - **Ekurhuleni** in Gauteng as a complex and fragmented metropolitan area
 - **Rustenburg** in North West as a fast growing, regional centre
 - **Lephalale** in Limpopo as a fast growing small to medium sized town
- Desktop analyses and **review** of national, provincial and local **spatial** and integrated development **plans**, as well as spatial elements within other **sector** and financial **planning instruments**

The South African planning context

- Municipalities and government are faced with **limited resources, service delivery pressures** as well as the need for **structural spatial-economic transformation**
- Government needs to do more with less, but how?
- A **plethora of plans, strategies and regulations** exist within South Africa's unique three-sphere planning system, but they have a seemingly **limited impact** in creating **valuable and aligned spatial outcomes**
- To address the many challenges faced by all spheres of government and **to attain its vision, key priorities and targets**; investment needs to be **coordinated and spatially aligned**

Assumptions on what spatial alignment will look like

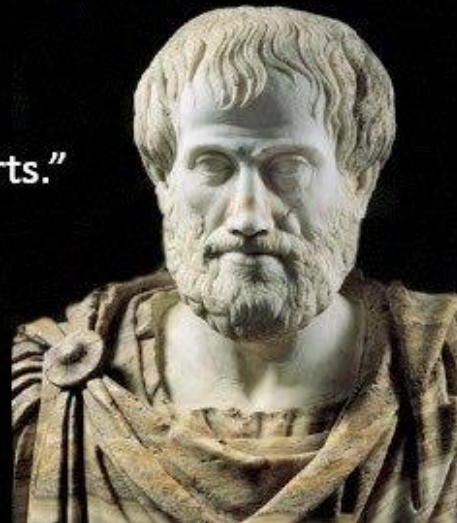
- 1) There will be investment in **prioritised spaces**
- 2) Investment and prioritisation will be **coordinated** by role players
- 3) **Private** investment will be guided
- 4) A **spatial planning** approach will be followed
- 5) There will be **spatial specific** priorities, outcomes and strategies
 - a) Integrated **horizontally** between different functional sectors
 - b) Integrated **vertically** across different functional scales and spheres of government
 - c) Providing active **guidance** through **IDPs** and **SDFs**
- 6) A **long term** and **programmatic** approach will be followed

Findings

- **Success in coordinating the spatial extent of investment and budget spending** through various initiatives over time within broadly defined ‘areas of priority focus for government’
- **But this is not necessarily leading to incremental benefits and spatial outcomes...**

“The whole is greater
than the sum of its parts.”

-Aristotle



Findings



Findings

PLANS THAT WERE LOOKED AT: NATIONAL & REGIONAL	YEAR & TERM
Bonjanala Platinum District Growth and Development Strategy	2005 Vision 2014
Bonjanala Platinum District Integrated Development Plan	2012 - 2017
Department of Human Settlements Master Spatial Plan Discussion Document	2014
Industrial Policy Action Plan	2013/14 – 2015/16
Industrial Policy Action Plan	2014/15 – 2016/17
Industrial Policy Action Plan	2015/16 – 2017/18
Draft Integrated Urban Development Framework	2014
Medium Term Strategic Framework	2014 - 2019
National Development Plan: Vision 2030	2012, 2030
National Infrastructure Plan	2012
New Growth Path	2011
National Transport Master Plan (NATMAP)	2015, 2050
Neighbourhood Development Programme/ Urban Network Strategy	n.d
Provincial Development Plan	2013, 2030
Provincial Growth and Development Strategy	2004 – 2014 (outdated)
Provincial Spatial Development Framework	2008
The South African National Roads Agency Strategic Plan	2015/16 – 2019/20

PLANS THAT WERE LOOKED AT: LOCAL	YEAR & TERM
City Development Strategy	2006, 2025
Housing Sector Plan	2012
Informal Settlement Upgrading Programme	2012, 2012/13 – 2014/15
Integrated Development Plan	2015/16 Review 2012 – 2017
Integrated Master Plan: Land Use and Zoning Plan Report	2014, 2040
Integrated Master Plan: Regional Structure Plan	2014, 2040
Integrated Master Plan: Visioning and Programme	2014, 2040
Integrated Transport Plan	2008, 2007 - 2012
Royal Bafokeng Nation Master Plan	2006, 30 year, 2035
Service Delivery and Budget Implementation Plan	2014-2015
Spatial Development Framework	2010, 2011 Review 2010 - 2015
Capital Investment Framework (as part of the SDF)	2010
Spatial Tourism Plan for Rustenburg	2006, 2006 -2010
Spatial Development Framework (Waterval Area Cluster Local SDF)	2010, 2011 Review 2010 - 2015
Mixed Land Use Precinct Plan for Waterval Node and N4	2013
Integrated Master Plan: Land Use and Zoning Plan Report	2014, 2040

Findings

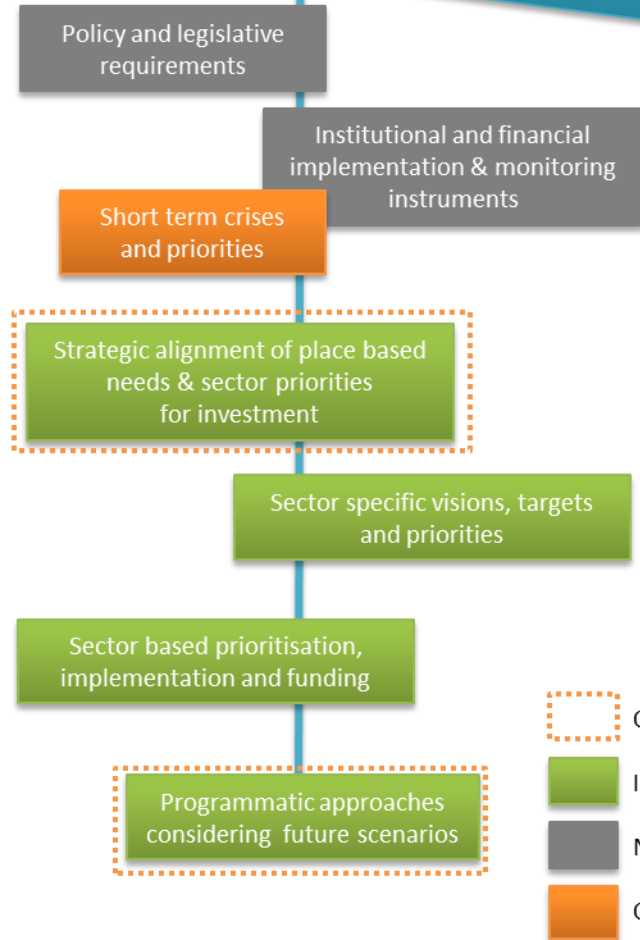
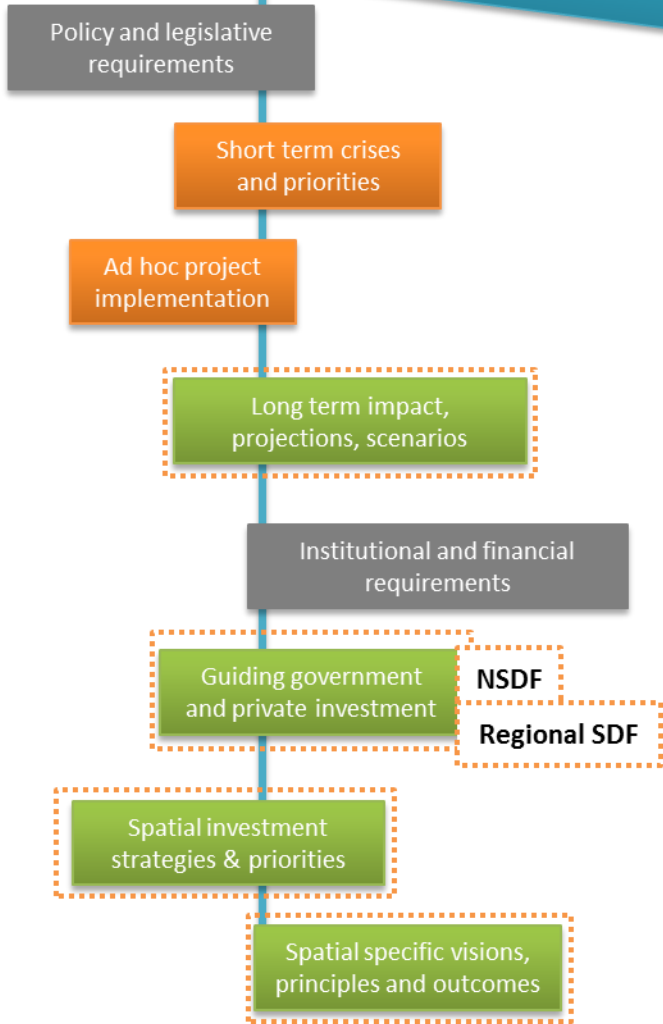
- The analyses highlighted **tensions** in **spatial outcomes of project driven investment** aimed at addressing service delivery-**crises** and priorities, and that of **investment** aimed at addressing **city-wide challenges**, supporting economic development and contributing towards **sustainable** urban form.
- The **lack of joint regional and national level discourses** and clarity regarding the **critical regional resource and investment constraints and opportunities** impacting local development planning and **future development** in cities and regions is evident
- Plans and instruments reviewed reflect **no regional level “place based” interpretations of long term visions** and projected growth scenarios

Findings

- There is a major **gap** in spatially explicit **shared visions**, longer term projections, **prioritised interventions** and any reference to **medium and longer term** inter-governmental service level agreements within municipalities
- **Top-down** vertical alignment seems **effective**, but **bottom-up** alignment seems to be **non-existent**
- **SDFs seem to remain focussed on managing expected private sector driven land use change with little evidence of co-ordinating intergovernmental investment**, spatial prioritisation, integrated spatial development strategies or being able to influence spatial investment logic of different sector strategies/line departments

LOCAL, REGIONAL, NATIONAL STRATEGIC & SPATIAL PLANNING OUTCOMES

FUNCTIONAL SECTORAL STRATEGIES & IMPLEMENTATION TARGETS



- Currently not in place
- In support of alignment
- Necessary to ensure alignment
- Challenging to alignment



Thank you



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